Appendix

Administration Measures for Filing of Non-Special Use Cosmetics
(Draft for Comments)
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Chapter I General Provisions

Article 1 These Measures are formulated in accordance with the relevant provisions of cosmetics supervision and administration in order to strengthen the filing management of non-special use cosmetics.

Article 2 These Measures are applicable to the filing management works of non-special use cosmetics produced domestically within the territory of the People's Republic of China and imported non-special use cosmetics.

Article 3 The drug administration department under the State Council is responsible for the filing management works of imported non-special use cosmetics, organizing the drug administration departments on the provincial, autonomous regions and municipal levels directly under the Central Government, with the corresponding competence requirements to carry out the related works of the filling management of imported non-special use cosmetics. This party is also responsible for guiding the drug supervision and administration departments on the provincial, autonomous regions and municipal levels directly under the Central Government to carry out the filling management works of domestic non-special use cosmetics.

The drug administration departments on the provincial, autonomous regions and municipal levels directly under the Central Government are responsible for the filling management works of domestic non-special use cosmetics in their respective administrative regions, and organizes the post-filing supervision and management works of non-special use cosmetics.

The departments responsible for drug administration of the local governments at or above the county level undertake the administration works of the operation of non-special use cosmetics in their respective administrative regions.

Article 4 The drug administration department responsible for the filling management works of non-special use cosmetics shall take the initiative to disclose relevant information on the products filed for public inquiry.

Article 5 Cosmetics industry associations shall strengthen industry self-discipline, urge and guide cosmetic manufacturers and operators to carry out works such as the filing, production, import and operation of non-special use cosmetics, and promote the construction of industry integrity.
Social organizations and individuals are encouraged to supervise the production and operation activities of cosmetics and promote social co-governance.

Chapter II Product Filing

Article 6 Before non-special use cosmetics are marketed or imported, the filing applicant shall perform the product filing with the drug administration department responsible for the filing management works.

Article 7 When the filing applicant is an overseas enterprise, a representative office shall be established within the territory of China or an enterprise legal person within the territory of China shall be designated as the domestic responsible person to handle the filing of non-special use cosmetics, assist in the

conduction of the works such as the monitoring of adverse reactions of cosmetics and the implementation of product recall, perform relevant obligations and assume corresponding responsibilities.

Domestic responsible persons shall establish an auditing system for overseas filing applicants, focusing on reviewing whether the products authorized by overseas filing applicants to fill or produce, are in compliance with the requirements stipulated by the China's laws and regulations, mandatory national standards and norms, and if the products are not qualified, import or production shall be prohibited.

Article 8 Before filing for the first time, domestic enterprises shall register their user names by submitting the following information through the online filing platform:
(1) Application for registration of user names in the filing system;
(2) A letter of commitment affixed with the official seal by the filing applicant or the person responsible in the territory and signed by the person in charge of the enterprise to confirm the authenticity of the information submitted;
(3) The domestic responsible person shall also submit the power of attorney and its notarization signed by the overseas filing applicant at the same time. If the letter of authorization is in foreign language, it shall be translated into standard Chinese accurately. The content and duration of authorization shall be clear and specific, and the same product shall not be authorized with more than one domestic responsible person.

After the user registration is complete, the user name and initial password provided by the filing system will be used to login to the filing system to carry out the related filing works.

Article 9 The product filing information of domestic non-special use cosmetics shall be submitted to the provincial Drug Supervision and Administration Department of the locality by the filing applicant or the responsible person within the territory of China. If the product is manufactured by commission, the consignee's cosmetics manufacturing enterprise shall login to the online filing platform after the product filing is completed and correlate and affirm the product filing information.

The product filing information of imported non-special use cosmetics shall be submitted to the Drug Supervision and Administration Department responsible for the filing management works of imported non-special use cosmetics by the responsible person or the domestic filing applicant.

For export-only cosmetics, the actual manufacturing enterprise of the product shall submit information such as product name, product sales package label, etc., to the provincial drug supervision and administration department of the locality.

Article 10 When applying for the filing of non-special use cosmetics, the following information shall be submitted through the online filing platform:
(1) The name, address and contact information of the filing applicant shall be submitted, and at the same time the overseas filing applicant shall be requested to submit the name, address and contact information of the filing applicant and the domestic responsible person;
(2) The name, address and contact information of the manufacturing enterprise shall be submitted, and at the same time the commissioned production shall be requested to submit the commissioned production agreement;
(3) The name of the product shall be submitted, and at the same time the name of the imported product shall be submitted in both foreign and Chinese languages;
(4) Product formula;
(5) Standards for product implementation (including product technical requirements);
(6) Pictures of packaging labels and instructions for product sales (including product packaging plan and stereogram, and original packaging for imported products shall be submitted at the same time);
(7) Product inspection reports issued by inspection institutions that meet the stipulated requirements;

(8) Product safety risk assessment data (products declared for use by children or infants shall include formula design principles and overall formula analysis reports).

Imported products also need to be submitted with relevant certification materials of quality management system or good manufacture standard of overseas manufacturing enterprises issued by the cosmetics regulatory authorities or trade associations of the locality country (region), as well as certification documents that the products have been marketed for sales in the producing country (region) or the country (region) of origin (region). If it is specially manufactured for our country's market and can't be submitted with the certificate documents of marketing for sales in the producing country (region) or the country (region) of origin (region), it shall be submitted with relevant research and experimental data for Chinese consumers.
Non-special use cosmetics filing applicants or domestic responsible persons shall be responsible for the authenticity, completeness and standardization of product filing data.

Article 11 Where a manufacturer of a filing product has obtained the certification of the relevant qualification of the production quality management system issued by the regulatory authority, the product safety risk assessment results can fully affirm the safety of the product; the relevant toxicological test items of the product may be exempted, except in one of the following conditions:
(1) Products declared to be used by children or infants;
(2) The product uses new raw materials which have been approved or filed, but which have not been included in the list of used cosmetic raw materials;
(3) According to the results of quantitative grading, the filing applicant, the domestic responsible person and the actual manufacturing enterprise are listed as the key objects of supervision;
(4) The filing applicant, the domestic responsible person and the actual manufacturing enterprise have been investigated and prosecuted for cosmetics quality and safety problems in the past three years.

Article 12 Kit products, combination packages, or products used cooperatively, shall be filed in the following ways:
(1) There are more than two (including two) independent sales packages in the kit products, and each product is reported and filed, respectively;
(2) Non-separable combination packages, which are reported and filed under one product name, shall be submitted separately to the product formula;
(3) Two or more products used in cooperation with each other shall be reported and filed according to one product and the products formula shall be submitted, respectively.

Products filed under the name of one product shall not be sold separately.

Article 13 After the successful submission of all the filing materials of non-special use cosmetics by the online filing platform, the product can be listed for sale or imported.

Article 14 After the product filing is completed, the electronic version of the filing information vouchers will be automatically generated by the filing system and numbered according to the following rules:
(1) Domestic products: Abbreviations of provinces, autonomous regions and municipalities directly under the Central Government + G Cosmetic Network Filing Number + the 4 digits of the year + the 6 digits of the filing product sequence number within their respective administrative regions;
(2) Imported products: National Cosmetics Network Filing Import Number (abbreviated as the provinces in which the responsible persons are located) + the 4 digits of the year + the 6 digits of national filling product sequence number;
(3) For export only: National Cosmetics Network Export Number (abbreviated as the provinces where the manufacturers are located) + the 4-digits of the year + the 6 digits of the national export-only registered product sequence number.

Article 15 The Drug Supervisory and Administrative Department undertaking the filing management works shall organize and complete the collation of product filing data within five working days from the date of receipt of product filing data and publicize the relevant product filing data to the society.
The non-special use cosmetics filing applicant or the domestic responsible person shall arrange all the paper-based filing data materials consistent with the electronic version for filing purposes. The paper version of filing data of domestic products shall be filed by enterprises for reference; the paper version of imported products shall be submitted to the Drug Supervision and Administration Department responsible for the filling of imported non-special use cosmetics within five working days from the date of successful filing on the online platform for reference.

Chapter III Filing Management

Article 16 Where the information and matters concerning the original filing of a product (that has completed filing) has changed, the relevant filing data for the proposed change shall be resubmitted through the online filing platform before the product to be changed is marketed or imported.
If the matters such as product name, formula or production process that may affect product quality and safety change, they shall be filed according to the filing requirements of new products.
Where the change matter involves the contents of the publicly disclosed product filing data, the Drug Supervision and Administration Department responsible for the filing management works shall organize and complete the collation of the product filing data within five working days from the date of receipt of the changed filing data. They shall then publicize the relevant filing information after the product change to the public.

Article 17 The products that have been filed shall not be altered, except for a change in information such the name or address of the filing applicant.
Where the domestic responsible person needs to be changed for the filed import product, the domestic responsible person before and after the change shall reach consensus on the attribution of product liability that has been imported and sold in the earlier period. The domestic responsible person who proposes to change shall propose the change through the online filing platform, and at the same time submit the informed consent form signed by the original domestic responsible person. The change is affirmed by the original domestic responsible person through the online filing platform.

Article 18 Where the main qualification of a filing applicant is cancelled or revoked, all product information that has been filed shall be cancelled actively through the online filing platform, and the relevant information of its user name shall be cancelled.
Where the filed products are no longer produced or imported, the filing applicant or the domestic responsible person shall take the initiative to cancel the original filing information.
If the commissioned domestic products change the entrustment relationship, and the original commissioned manufacturing enterprises no longer produce the products, they shall timely remove the affirmation of the product registration information through the online filing platform.

Article 19 The name of the province of locality where the person responsible for the import of non-special use cosmetics is specified in the column of "Import Provinces" of the filing electronic information certificate for the import of non-special use cosmetics. The products can be imported at the ports within the administrative region of the province.
Where imported products are intended to be imported at ports other than those in the provincial administrative regions where the responsible persons are located, relevant information such as import ports and consignees shall be supplemented by the online filing platform. After completing the application, the name of the province where the consignee is located will be added to the column of "Import Provinces" in the electronic product filing certificate.

The provincial Drug Supervision and Administration Department at the consignee's location is responsible for organizing the supervision and management measures after the import of the consignee is filed.

Article 20 The filing applicant or the domestic responsible person shall, at the end of each year after the product filing, confirm whether the product will continue to be produced or imported through the online filing platform. If it is confirmed that it is no longer producing or importing, it shall be cancelled in time.

Chapter IV Supervision and Inspection

Article 21 The Drug Supervisory and Administrative Department undertaking the filing management works shall organize technical review forces to conduct technical examination of filing data of products after they have been filled.
Each provincial Drug Supervision and Administration Department shall organize the departments responsible for Drug Supervision and Administration of the local people's governments at or above the county level, carry out sample checks on the authenticity of the product filing materials and the production and import situation in the light of routine supervision and inspection. They will also dispose of the problematic products found in the technical examination of the filing materials, and investigate and punish the illegal acts according to law.
With the approval of the drug supervision and administration department under the State Council, on-site inspection can be carried out on the authenticity of the imported cosmetics filing data and whether the overseas manufacturing enterprises meet the requirements of the cosmetics production quality management system, if necessary.

Article 22 When the technical examination finds that the filing materials do not meet the requirements, the filing applicant or the domestic responsible person shall be informed to make corrections within a time limit.
If the following conditions exist, the sale of the product shall be suspended at the same time:
(1) The inspection items are incomplete and the necessary inspection reports for the inspection items are lacking in the filing data materials;
(2) Failure to provide the quality specifications of raw materials as required;
(3) If the product quality and safety risk assessment results fail to determine the product safety;
(4) The standards (including product technical requirements) for product implementation do not meet the safety requirements of cosmetics;
(5) Other conditions in which product safety cannot be determined.

Article 23 If any illegal situation or product quality and safety problems are found in the technical examination or on-site supervision and inspection of filing data materials, they shall be investigated and dealt with according to the law.

Article 24 If an enterprise fails to get in touch with the filing applicant, domestic responsible person, other relevant enterprises or consignees of imported products according to the relevant information filled in by the enterprise, the user of the online filing system (the filing applicant or domestic responsible person) will be classified as abnormal and use will be restricted. The filing applicant or domestic responsible person shall promptly contact the drug supervisor responsible for the management of the non-special use cosmetics filing. Supervisory and management departments can contact both parties, accept treatment and rectify within a time limit to return to normal.

Article 25 Under any of the following conditions, the Drug Supervision and Administration Department undertaking the filing management works shall cancel the information of the filed products:
(1) Shall cancel the information of the original filed product on its own initiative and fail to cancel it within the time limit;

(2) Shall change the information of the original filed product on its own initiative without changing it within the time limit;
(3) If the product has been ordered by the Supervision and Administration Department to stop production or import and sell;
(4) Other conditions in which the filing shall be cancelled according to law.

Article 26 The management of non-special use cosmetics archives shall adopt a system of quantified and graded management. The drug supervision and administration departments shall dynamically quantify and grade the non-special use cosmetics according to the quality management system of the filing applicant or domestic responsible person. The situation of the products on file and the supervision and inspection after the products are put on the market.
Drug supervisory and administrative departments determine the frequency of spot checks based on the results of quantitative grading of filing applicants or domestic responsible persons and focus on strengthening the supervision and inspection of enterprises and their products with low quantitative grading.

Chapter V Supplementary Provisions

Article 27 Where a manufacturing enterprise commissions the production of cosmetics (including sub-packages) across the border, the last process of product contact with the contents is completed within the territory of China, it shall be filed in accordance with the domestic products; if it is completed outside the country, it shall be filed in accordance with the imported products.

Article 28 Where the consignee is a duty-free enterprise for imported products in accordance with the policy of tax exemption on outlying islands, the duty-free enterprise shall undertake the corresponding responsibility for quality and safety of the registered products of imports and sells.

The provincial drug supervision and administration department in the tax-free place of the offshore island is responsible for organizing the supervision and management of the products imported from the offshore island after filing.

Article 29 These Measures shall be interpreted by the drug Supervision and Administration Department under the State Council.

Article 30 These Measures shall come into force as of XX Month, 2019. In case of inconsistency with these Measures, the relevant provisions on the management of non-special use cosmetics filing promulgated by the former State Food and Drug Administration shall prevail.

Appendix: Requirements for Filing Information of Non-Special Use Cosmetics

Appendix

Requirements for Filling Data of Non-Special Use Cosmetics

1. The general requirements for the filling data of non-special use cosmetics are as follows:

(1) The filling data shall be sorted item by item in accordance with the requirements of the management of non-special use cosmetics filing;

(2) The electronic version of the filling data shall generally be scanned copies of the originals and uploaded to the online filing platform. The contents of the data shall be complete, clear and identifiable;

(3) In addition to inspection reports, notarized documents, official certificates and third-party certificates, the original application data shall be stamped with official seals or contain seals on each page by the filling applicant or the person responsible in the territory.

(4) Where a copy of the filing data is used, the copy shall be clear and consistent with the original;

(5) The use of legal units of measurement in China;

(6) All foreign languages (i.e., overseas addresses, websites, registered trademarks, patent names, or other foreign characters) shall be translated into Chinese. The translated versions shall be attached to the corresponding foreign language materials.

(7) The paper version of the filling data shall be identical to the electronic version of the filling data.

2. Before filing for the first time, domestic enterprises shall register their user names by submitting the following information through the online filing platform:

(1) The application for registration of user names, business license, production license and other relevant documents of the filing system shall be signed by the person in charge of the enterprise and stamped with the official seal of the enterprise;

(2) If the user is the filling applicant or the domestic responsible person, he shall submit a true letter of commitment for the enterprise's filling data;

(3) The domestic responsible person shall submit, at the same time, the power of attorney signed by the overseas filling applicant and his notarized documents. If the power of attorney is in a foreign language, it shall be accurately translated into standard Chinese. The content and duration of authorization shall be clear and specific, and the same product shall not authorize more than one domestic responsible person.

3. If the products are manufactured by the way of commissioned processing, the commissioned processing agreement signed between the commissioned party and the commissioned party shall also be submitted.

Where the actual manufacturing enterprise and the cosmetics manufacturing enterprise (applicant) belong to the same group company, the certification documents of the actual manufacturing enterprise and the cosmetics manufacturing enterprise (applicant) belonging to the same group company and the product quality guarantee documents issued by the enterprise group company, shall be submitted.

4. Where more than one actual manufacturing enterprise produces the same product, and the following information shall also be submitted:

(1) Where the relationship between commissioned production and processing is involved, an agreement for commissioned production and processing shall be submitted.

(2) If the production enterprise belongs to the same group company, it shall submit the certification documents of the production enterprise belonging to the same group company and submit the quality assurance documents issued by the enterprise group.

(3) The original packaging of products produced by other actual manufacturing enterprises.

(4) Inspection reports on microorganisms, and physical and chemical products of other actual manufacturing enterprises.

Fifth, the Chinese name of the product shall meet the relevant requirements of the naming of cosmetics. The product name contains innovative words which are difficult for consumers to understand. Enterprises shall take the initiative to indicate the meaning of the innovative words on the product label.

Imported products shall also submit their foreign and Chinese names and explain their Chinese names.

6. The product formula shall meet the following requirements:

(1) The product formula shall be provided in the form of a table, including product name, raw material serial number, standard Chinese name of raw material, international cosmetics raw material name (INCI name), percentage content, purpose of use, etc. The purpose of using raw materials shall be marked according to the actual role of raw materials in the products, such as emollients, emulsifiers, solvents, preservatives; medical terms shall not be used.

(2) The product formula shall provide the name of all raw materials, and the actual content shall be expressed as a percentage. The effective substance content shall be indicated (the unspecified ones shall be 100 percent of the effective substances content); the compound raw materials (except flavor) shall be declared in the form of compound, and the contents of each component shall be specified (in percentage). In special cases (i.e., as crystal water), there are different molecular or structural formulas that shall be explained. All raw materials shall be arranged in descending order of content.

(3) Flavor ingredients are used in the formula of the product. It is not necessary to provide the type and content of the specific flavor components in the essence (the name of the raw material is named "essence" or "daily flavor"). When providing the types and contents of flavor components, it is necessary to submit the supporting documents/certificates issued by the flavoring raw materials manufacturers to the categories and contents of all flavoring components contained in the formula.

(4) The Chinese names of the ingredients (including the components in the raw ingredients) shall be in accordance with the Chinese name catalogue of the International Cosmetic Raw Materials Standard. Where there is no INCI name or it is not listed in the Chinese name catalogue of international cosmetic raw materials standards, the name in the Chinese Pharmacopoeia or chemical name or Latin scientific name of plants shall be used, and no commodity name or common name shall be used, except compound raw materials.

(5) Colorants shall be provided with the index number of colorants specified in the “Technical Specification for Cosmetic Safety” (2015 edition), except those without CI number.

(6) All products declared for use by children or infants shall provide information on the principles of product formula design based on safety considerations (including the overall analysis report of product formula), the principles and requirements for the selection of raw materials, and the technical requirements of products, etc.

(7) Where there are requirements for the quality specifications of raw materials used in the "Technical Specification for Cosmetic Safety" (2015 Edition), the certificates of Quality Specifications issued by the raw material production enterprises shall be provided. The legal representative of the foreign raw material production enterprises or the legal representative shall authorize the responsible person of the production enterprises to sign or stamp the official seal of the production enterprises.

(8) Where hydrocarbons derived from petroleum or coal tar (except for single components) are used in product formula, the Chemical Abstract index number (CAS Number) of the relevant raw materials shall be marked in the product formula.

(9) If denaturing alcohol is used in the product formula, the name and dosage of the denaturant added shall be indicated.

(10) Where extracts of animal organs and blood products are used as raw materials in product formula, certificates of their origin, quality specification and permission for use in cosmetics products from the producing countries of the raw materials shall be derived.

7. The standards for product implementation (including product technical requirements) shall meet the following requirements:

(1) It shall meet the requirements of the compulsory national standards for cosmetics. It shall encourage enterprises to establish standards that are stricter than the compulsory national standards for cosmetics.

(2) The technical requirements of a product shall at least include the product name, formula ingredients composition, sensory indicators, microbial and physicochemical indicators, inspection methods, production processes, product use instructions, product storage conditions, and shelf life. These technical requirements shall be compiled in accordance with the following requirements:

1. Product name (including Chinese name and pinyin name): The product name shall be accurate and clear, indicating true attributes of the product and meet the requirements of the naming regulations of cosmetics.
2. Formula ingredients: Including all raw materials used in the production of the product. All raw materials shall be arranged in descending order and their use purpose shall be indicated.
3. Production technology: Use text or icons to describe the complete production process.
4. Sensory indicators: The sensory indicators such as color, character, and odor of product contents are described in turn and separated by semicolons.
5. Microbial and physicochemical indicators and their testing methods: In accordance with the requirements of cosmetic inspection items, the corresponding microbial and physical and chemical indicators shall be determined, and the corresponding inspection method shall be specified. Use tables to list them in turn.
6. Product instructions: The usage of cosmetics and its precautions or warnings shall be stated.
7. Product storage conditions: According to the characteristics of product packaging and product stability, the storage conditions, such as temperature, light avoidance etc. shall be stated
8. Product shelf life: The shelf life of the product shall be determined according to the relevant experimental results. The format of the shelf life shall be marked as: production date and shelf-life or production batch number and limited use date.

8. Registered products shall submit pictures of sales package labels and instructions. Product sales packaging shall meet the following requirements:

(1) The packaging of the smallest sales unit of cosmetics shall be labeled, and the labels of cosmetics shall be labeled with standard Chinese characters, which are true, complete and accurate. If other words are used, the contents of the labels shall be consistent with the contents of standard Chinese characters.

(2) Pictures of product packaging shall be complete and clear in content. It is easy to distinguish all the labels or products, and they are consistent with the actual packaging of products in the market.

(3) Product packaging pictures includes front view of the product packaging (physical object), the flat layout of the product packaging (including product labels) and product instructions (if any). Imported products shall submit original packaging pictures at the same time.

(4) For products of various specifications, if the contents of product labels are identical (excluding specifications related information), one of the specifications of product packaging can be submitted, and other product specifications related information can be noted at the same time

9. The product inspection report shall meet the following requirements:

(1) The product testing report shall be issued by the designated cosmetics inspection agency publicized by the drug supervision and administration department under the State Council;

(2) The relevant information of the inspection report shall include: inspection application form, inspection acceptance notice, the instructions for the use of the product, microorganisms and physiochemistry, toxicology or human safety inspection report (if any).

(3) Basic information such as product name, sensory indicators (colour, physical properties) of the product inspection report shall be consistent with relevant information of the filling product.

(4) For toxicological sampling of polychromatic cosmetics, a list of products, a list of basic formula and colorants, and a list of sampled products shall be attached to the archives of each product; a copy of the inspection report of the sample products shall be attached to the archives of products for archival filing that have not been tested.

10. Product safety assessment data shall include safety risk substance assessment data and product safety evaluation report that may exist in the product. Safety risk assessment shall be carried out in accordance with the relevant requirements of the material risk assessment guidelines for possible safety risks, and the product safety assessment guidelines, so as to form a product safety evaluation report.

11. Relevant certification documents for imported products meeting the requirements of the internationally accepted cosmetic production quality management system or good production standards shall be issued by the cosmetics regulatory authorities or trade associations of the host country (region). Where a manufacturing enterprise has obtained the certification of good cosmetic production standards, it shall submit the certificate of qualifications and the relevant information of the certification authority at the same time.

12. Documents certifying that the imported products have been listed for sale in the country of production (region) or the country of origin (region) shall be issued by the cosmetics regulatory authorities or trade associations or other institutions of the country (region) where it is located.

If it is specially produced for the Chinese market and cannot submit the certificate documents of marketing already listed in the producing country (region) or the country of origin (region), it shall submit relevant research and experimental data for Chinese consumers.

13. For non-special use cosmetics products that have already been filed. If the information and items related to the original record are changed, the corresponding filling data of the proposed changes shall be re-submitted through the online filing platform before the products to be changed are listed or imported.

(1) If the product name, product formula or production process that may affect the quality and safety of the product have changed, it shall be re-filled in accordance with the new product

(2) The reasons for the change of information of other filling products shall be explained in detail and the following information shall be submitted:

a. Where the information such as the name and address of the filling or the domestic responsible person has changed, the relevant documents issued by the competent government departments or relevant agencies shall be submitted
b. Where a registered imported product intends to change the domestic responsible person, it shall submit the informed consent form signed by the original domestic responsible person after consensus on the attribution of the product liability that has been imported and sold in the earlier period and the authorization of the domestic responsible person that intends to change;
c. In case of alteration of production site, the inspection report of microorganism and physical and chemical items of the products of the production manufacturer to be changed shall be submitted.
d. Other information about the changes that need to be submitted

14. When imported products need to be imported from provinces outside the administrative region where the responsible person is located after filing, the following information shall be submitted through the online filing system platform:

(1) The name, address and contact information of the consignee's enterprise

(2) Agreement on the acceptance of imported products signed by the domestic responsible person and the consignee in other provinces.